

# PLANNING DEPARTMENT

# DESIGN REVIEW BOARD STAFF REPORT

FROM:

Richard G. Lorber, AICP, LEED AP

Acting Planning Director WHCfa R6L

DATE:

November 6, 2012 Meeting

RE:

Design Review File No. 22918

2687 Flamingo Drive - Single Family Home

The applicant, 1207 Ventures, Inc., is requesting Design Review Approval for the construction of a new 2-story home, to replace an existing pre-1942 architecturally significant 2-story home, to be demolished.

# **LEGAL DESCRIPTION:**

Lot 2, Block 2, Flamingo Terrace Subdivision, According to the Plat Thereof, as Recorded in Plat Book 10, Page 3, of the Public Records of Miami-Dade County, Florida.

#### **HISTORY:**

The application came before the Board on September 4, 2012, and was continued to a date certain of October 2, 2012, in order to address the concerns expressed by the Board and staff. On October 2, 2012, the application was continued to a date certain of November 6, 2012 at the request of the applicant.

# SITE DATA:

Zoning -

RS-2 (Residential Single Family)
RS (Residential Single Family)

Future Land Use Designation-Lot Size -

22,777 S.F.

Proposed Lot Coverage -

~6,481 S.F. / 28.5% (as calculated by staff)

Maximum Lot Coverage is 5,694 SF (25%), unless waived by the Board in accordance with Section 142-108(g) of the City Code, up to a maximum of 7,971 SF

(35%)

Proposed unit size-

~7000 S.F. ~(30.7%)

Maximum Unit Size is 11,388 SF (50%), unless waived by

the Board, up to a maximum of 15,943 SF (70%)

2-stories / 33'-0", (Maximum = 33'-0")

Proposed Height-

Existing Use/Condition -

Single Family Home

Proposed Use -

Single Family Home

### THE PROJECT:

The applicant has submitted plans entitled "Stansberry Residence", as prepared by g-ma architects, dated 10-12-12.

The existing 2-story house on the property was originally constructed in 1924 and designed by architect Geo W. Dickens. The applicant is proposing to demolish the original home, and construct a new 2-story home on the subject site.

# **COMPLIANCE WITH ZONING CODE:**

A preliminary review of the project indicates that the application, as proposed, may be inconsistent with the following portions of the City Code:

- 1. The lot coverage calculation must include the storage shed and any covered terraces that are not open on two sides, such as the recessed covered terrace located at the southeast corner of the home.
- The square footage of the home must include the first floor slab, as well as each stair tread.
- 3. Second Kitchens are subject to the sole review and discretion of the Planning Director, and subject to a restrictive covenant.
- 4. Two-story side elevations located in proximity to a side property line shall not exceed 50 percent of the lot depth, or 80 feet, whichever is less, without incorporating additional open space directly adjacent to the required side yard. The threshold of the proximity shall be equal to or less than 150 percent of the width of the required side yard setback. The intent of this regulation shall be to break up long expanses of uninterrupted two-story volume at or near the required side yard setback line and exception from this provision may be granted only through SFRRP, historic preservation board, design review board approval, as applicable. The additional open space shall be regular in shape and at least eight feet in depth, measured perpendicular from the side setback line. The square footage of the additional open space shall not be less than one percent of the lot area.

The east side elevation is approximately 106 feet in length.

- 5. A zoning summary has not been provided.
- 6. Walkways within the required sideyards exceed the maximum allowed by code.
- 7. Staff believes that the applicant has satisfied the below listed criteria in order to request a lot coverage in excess of 25%:

Section 142-108(g): New construction requirements for properties containing a single-family home constructed prior to 1942.

(1) In addition to the development regulations and area requirements of section 142-105, as well as section 118-252, of the land development regulations of the City Code, the following regulations shall apply in the event the owner proposes to fully or substantially demolish an architecturally significant single-family home constructed prior to 1942, inclusive of those portions of a structure fronting a street or waterway. In the event of a conflict between the provisions of section

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142-105 and section 118-252, and the regulations below, the provisions herein shall control:

- a. The design review board (DRB) shall review and approve all new construction on the subject site, in accordance with the applicable criteria and requirements of chapter 118, article VI, section 251(a)1-12 of the land development regulations of the City Code.
- b. The DRB review of any new structure, in accordance with the requirements of chapter 118, article VI, shall include consideration of the scale, massing, building orientation and siting of the original structure on the subject site, as well as the established building context within the immediate area.
- c.1. The overall lot coverage of proposed new buildings or structures shall not exceed the building footprint of the original structure on site, or shall be limited to the following, whichever is greater, based upon the overall size of the subject lot:
  - i. For lots 10,000 square feet or less, the lot coverage shall not exceed 30 percent;
  - ii. For lots greater than 10,000 square feet, but less than 25,000 square feet, the lot coverage shall not exceed 25 percent;
  - iii. For lots 25,000 square feet or greater, the lot coverage shall not exceed 15 percent.
  - 2. The DRB may forgo the above noted lot coverage restrictions if it concludes that the retention of the architecturally significant single-family home is not practical or feasible, in which case the DRB review of any request for demolition shall consider the criteria in subsection (a) herein, as well as the following criteria:
    - i. Whether good cause for the demolition of the structure has been shown.
    - ii. Whether pertinent economic and financial considerations that affect the ability of the owner to renovate, restore and add on to the structure.
    - iii. Whether the structural condition of the single-family home or other factors affect the feasibility of renovating, repairing or restoring the structure.

The above noted comments shall not be considered final zoning review or approval. These and all zoning matters shall require final review and verification by the Zoning Administrator prior to the issuance of a Building Permit.

#### **COMPLIANCE WITH DESIGN REVIEW CRITERIA:**

Design Review encompasses the examination of architectural drawings for consistency with the criteria stated below with regard to the aesthetics, appearances, safety, and function of the structure or proposed structures in relation to the site, adjacent structures and surrounding community. Staff recommends that the following criteria is found to be satisfied, not satisfied or not applicable, as hereto indicated:

 The existing and proposed conditions of the lot, including but not necessarily limited to topography, vegetation, trees, drainage, and waterways.
 Satisfied

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2. The location of all existing and proposed buildings, drives, parking spaces, walkways, means of ingress and egress, drainage facilities, utility services, landscaping structures, signs, and lighting and screening devices.

Not Satisfied; See Zoning Analysis

3. The dimensions of all buildings, structures, setbacks, parking spaces, floor area ratio, height, lot coverage and any other information that may be reasonably necessary to determine compliance with the requirements of the underlying zoning district, and any applicable overlays, for a particular application or project.

Not Satisfied; See Zoning Analysis

- 4. The color, design, selection of landscape materials and architectural elements of Exterior Building surfaces and primary public interior areas for Developments requiring a Building Permit in areas of the City identified in section 118-252.

  Satisfied
- 5. The proposed site plan, and the location, appearance and design of new and existing Buildings and Structures are in conformity with the standards of this Ordinance and other applicable ordinances, architectural and design guidelines as adopted and amended periodically by the Design Review Board and Historic Preservation Boards, and all pertinent master plans.

Not Satisfied; See Staff Analysis and Concern No. 1 Further study of the roof design is required, in order to break-down the mass of the proposed shed roofs and their impact on the surrounding residential neighborhood.

6. The proposed Structure, and/or additions or modifications to an existing structure, indicates a sensitivity to and is compatible with the environment and adjacent Structures, and enhances the appearance of the surrounding properties.

Not Satisfied; See Staff Analysis and Condition No. 1 See No. 5 above.

7. The design and layout of the proposed site plan, as well as all new and existing buildings shall be reviewed so as to provide an efficient arrangement of land uses. Particular attention shall be given to safety, crime prevention and fire protection, relationship to the surrounding neighborhood, impact on contiguous and adjacent Buildings and lands, pedestrian sight lines and view corridors.

Satisfied

8. Pedestrian and vehicular traffic movement within and adjacent to the site shall be reviewed to ensure that clearly defined, segregated pedestrian access to the site and all buildings is provided for and that all parking spaces are usable and are safely and conveniently arranged; pedestrian furniture and bike racks shall be considered. Access to the Site from adjacent roads shall be designed so as to interfere as little as possible with traffic flow on these roads and to permit vehicles a rapid and safe ingress and egress to the Site.

Satisfied

9. Lighting shall be reviewed to ensure safe movement of persons and vehicles and reflection on public property for security purposes and to minimize glare and reflection on

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adjacent properties. Lighting shall be reviewed to assure that it enhances the appearance of structures at night.

# Satisfied

10. Landscape and paving materials shall be reviewed to ensure an adequate relationship with and enhancement of the overall Site Plan design.

#### Satisfied

11. Buffering materials shall be reviewed to ensure that headlights of vehicles, noise, and light from structures are adequately shielded from public view, adjacent properties and pedestrian areas.

### Satisfied

12. The proposed structure has an orientation and massing which is sensitive to and compatible with the building site and surrounding area and which creates or maintains important view corridor(s).

# Satisfied

13. The building has, where feasible, space in that part of the ground floor fronting a street or streets which is to be occupied for residential or commercial uses; likewise, the upper floors of the pedestal portion of the proposed building fronting a street, or streets shall have residential or commercial spaces, shall have the appearance of being a residential or commercial space or shall have an architectural treatment which shall buffer the appearance of the parking structure from the surrounding area and is integrated with the overall appearance of the project.

# Satisfied

14. The building shall have an appropriate and fully integrated rooftop architectural treatment which substantially screens all mechanical equipment, stairs and elevator towers.

Satisfied

15. An addition on a building site shall be designed, sited and massed in a manner which is sensitive to and compatible with the existing improvement(s).

# **Not Applicable**

16. All portions of a project fronting a street or sidewalk shall incorporate an architecturally appropriate amount of transparency at the first level in order to achieve pedestrian compatibility and adequate visual interest.

# Satisfied

17. The location, design, screening and buffering of all required service bays, delivery bays, trash and refuse receptacles, as well as trash rooms shall be arranged so as to have a minimal impact on adjacent properties.

#### Satisfied

# **STAFF ANALYSIS:**

The applicant is proposing to demolish the unique existing 2-story home, originally constructed in 1924 and designed by George W. Dickens, in order to construct a new 2-story modern home. As indicated in the zoning analysis of this report, the proposed unit size of below 31% is well under the administrative threshold of 50%. However, the applicant is requesting a lot coverage

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of 28.5%, and is also requesting approval for a 2-story side elevation of approximately 106 feet in length.

The City Code requires that Certain Criteria be satisfied in order for the applicant to request a lot coverage greater than 25%, as indicated in the Zoning Analysis section of this report. Since the previous meeting, the applicant has submitted a much more comprehensive analysis of the existing home, prepared by J.N. Sheingold, P.E., to support these criteria, in order to request the proposed 28.5% lot coverage.

Regarding the 2-story side elevation, the applicant has provided a courtyard along the north elevation that complies with the required square footage (1% of the lot area), but does not meet the requirement of a minimum depth of eight (8') feet. Staff has no objection to the plan of the courtyard as presented, as it does break up the massing of the 2-story north elevation, and the second floor massing at the northeast corner has been setback an additional 7'-5" in the area of the proposed office.

Since the previous meeting, the architect has restudied the window designs and details as well as replaced the previously proposed very steep roof pitches with a series of shed roofs with lower slopes, in order to provide a better relationship with the surrounding single family neighborhood. However, as presently designed the single shed roofs leave very high portions of walls which appear a bit awkward and excessive in relationship to the remainder of the home. Staff would recommend the use of gable and hip roofs with low slopes, or the architect may wish to explore a double shed roof (rather than a single shed roof) for most of the areas, with a clearstory window incorporated in-between the two shed roofs (one higher and one lower with a clearstory in the middle). A double shed structure will help break up the roof massing further and lower the eaves around the home. Staff has had further discussions with the architect regarding the roof design since the revised plans were submitted, and understands that an alternate design will be presented to the Board at the meeting. Staff would also suggest further evaluation of the proposed score lines, with an emphases on the horizontal lines where needed, such as extending the horizontal lines of the window openings, and eliminating the vertical score lines.

Staff is confident that the final design and details noted above can be resolved administratively, and recommends approval of the application as noted below.

#### **RECOMMENDATION:**

In view of the foregoing analysis, staff recommends the application be approved, subject to the following conditions, which address the inconsistencies with the aforementioned Design Review criteria:

- 1. Revised elevation, site plan and floor plan drawings shall be submitted to and approved by staff; at a minimum, such drawings shall incorporate the following:
  - a. The proposed roof elements shall be redesigned to incorporate the use of gable and hip roofs with low slopes, or the use of a double shed roof (rather than a single shed roof) may be explored, with a clearstory window incorporated inbetween the two shed roofs, subject to the review and approval of staff.
  - b. The proposed score lines shall be further studied and revised, with an emphases on the horizontal lines where needed, such as extending the horizontal lines of the window openings, and eliminating the excessive vertical score lines, subject to the review and approval of staff.

- c. The architectural details, including materials and finishes of the home's exterior shall be further studied and developed, particularly all column shapes and details, fascias, and rafter tails, in a manner to be reviewed and approved by staff.
- d. The exterior finish of the house shall be smooth stucco.
- Manufacturer's drawings and Dade County product approval numbers for all new windows, doors and glass shall be required, <u>prior</u> to the issuance of a building permit.
- f. All roof-top fixtures, air-conditioning units and mechanical devices shall be clearly noted on a revised roof plan and shall be screened from view, in a manner to be approved by staff.
- g. Prior to the issuance of a Certificate of Occupancy, the project Architect shall verify, in writing, that the subject project has been constructed in accordance with the plans approved by the Planning Department for Building Permit.
- 2. A revised landscape plan, and corresponding site plan, shall be submitted to and approved by staff. The species type, quantity, dimensions, spacing, location and overall height of all plant material shall be clearly delineated and subject to the review and approval of staff. At a minimum, such plan shall incorporate the following:
  - a. The width of the driveway at the property line shall not exceed 22'-0" in width.
  - b. Street trees shall be required within the swale at the front of the property if not in conflict with existing utilities, in a manner to be reviewed and approved by staff.
  - c. Any existing plant material within the public right-of-way may be required to be removed, at the discretion of staff.
  - d. Walkways within the required sideyards shall not exceed 3'6" in width.
  - e. Continuous hedge material shall not be permitted along the front of the property. A combination of plant material at varying heights, which may include portions of hedges, may be developed as part of the landscape plan for the site.
  - f. A fully automatic irrigation system with 100% coverage and an automatic rain sensor in order to render the system inoperative in the event of rain. Right-of-way areas shall also be incorporated as part of the irrigation system.
  - g. The utilization of root barriers and/or structural soil, as applicable, shall be clearly delineated on the revised landscape plan.
  - h. The applicant shall verify, prior to the issuance of a Building Permit, the exact location of all backflow preventors and all other related devices and fixtures; such fixtures and devices shall not be permitted within any required yard or any area fronting a street or sidewalk. The location of backflow preventors, siamese pipes or other related devices and fixtures, if any, and how they are screened

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with landscape material from the right-of-way, shall be clearly indicated on the site and landscape plans and shall be subject to the review and approval of staff.

- i. The applicant shall verify, prior to the issuance of a Building Permit, the exact location of all applicable FPL transformers or vault rooms; such transformers and vault rooms, and all other related devices and fixtures, shall not be permitted within any required yard or any area fronting a street or sidewalk. The location of any exterior transformers, and how they are screened with landscape material from the right-of-way, shall be clearly indicated on the site and landscape plans and shall be subject to the review and approval of staff.
- j. Prior to the issuance of a Certificate of Occupancy, the Landscape Architect or the project architect shall verify, in writing, that the project is consistent with the site and landscape plans approved by the Planning Department for Building Permit.
- 3. The final exterior surface color scheme, including color samples, shall be subject to the review and approval of staff and shall require a separate permit.
- 4. The final building plans shall meet all other requirements of the Land Development Regulations of the City Code.
- 5. The applicant may be required to submit a separate analysis for water and sewer requirements, at the discretion of the Public Works Director, or designee. Based on a preliminary review of the proposed project, the following may be required by the Public Works Department:
  - a. Remove/replace sidewalks, curbs and gutters on all street frontages, if applicable. Unless otherwise specified, the standard color for city sidewalks is red, and the standard curb and gutter color is gray.
  - b. Mill/resurface asphalt in rear alley along property, if applicable.
  - c. Provide underground utility service connections and on-site transformer location, if necessary.
  - d. Provide back-flow prevention devices on all water services.
  - e. Provide on-site, self-contained storm water drainage for the proposed development.
  - f. Meet water/sewer concurrency requirements including a hydraulic water model analysis and gravity sewer system capacity analysis as determined by the Department and the required upgrades to water and sewer mains servicing this project.
  - g. Payment of City utility impact fees for water meters/services.
  - h. Provide flood barrier ramps to underground parking or minimum slab elevation to be at highest adjacent crown road elevation plus 8".

- i. Right-of-way permit must be obtained from Public Works.
- j. All right-of-way encroachments must be removed.
- k. All planting/landscaping in the public right-of-way must be approved by the Public Works and Parks Departments.
- 6. The project shall comply with any landscaping or other sidewalk/street improvement standards as may be prescribed by a relevant Urban Design Master Plan approved prior to the completion of the project and the issuance of a Certificate of Occupancy, in a manner to be reviewed and coordinated by staff.
- 7. The Final Order shall be recorded in the Public Records of Miami-Dade County, <u>prior</u> to the issuance of a Building Permit.
- 8. At the time of completion of the project, only a **Final** Certificate of Occupancy (CO) or **Final** Certificate of Completion (CC) may be applied for; the staging and scheduling of the construction on site shall take this into account. All work on site must be completed in accordance with the plans approved herein, as well as any modifications approved or required by the Building, Fire, Planning, CIP and Public Works Departments, inclusive of all conditions imposed herein, and by other Development Review Boards, and any modifications required pursuant to field inspections, prior to the issuance of a CO or CC. This shall not prohibit the issuance of a Partial or Temporary CO, or a Partial or Temporary CC.
- 9. The Final Order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.
- 10. The conditions of approval herein are binding on the applicant, the property's owners, operators, and all successors in interest and assigns.
- 11. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.

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